

2) Water Quality Monitoring; (2) Ocean Receiving Water and Reference Area Monitoring Program

monitoring. TMDL monitoring shall also include the constituents listed in Attachment II. If there is a conflict between this Order and the requirements of the TMDL, the TMDL requirements will apply, except that the constituents listed in Attachment II shall be monitored even if not required by the TMDL.

Determinations of compliance with the TMDL shall be made by the Executive Officer of the Regional Water Board or his designee. When a determination is made that a site or discharge is in compliance with the TMDL, the site will no longer be considered an active monitoring site pursuant to provision E.2.c.1) and monitoring of Attachment II constituents will be discontinued. This provision applies regardless of any continued monitoring that may be required at the site pursuant to the TMDL.

- b) **Tier 2 Retrofit and Verification Monitoring Requirements**
Corrective actions shall be implemented at the top 15 percent of sites (rounded up) on the Tier 2 priority list, subject to the number of sites per year specified in provision E.2.c.1). **Follow up monitoring shall be conducted to confirm the effectiveness of the measures implemented, as determined by the Executive Officer of the Regional Water Board or his designee.** Follow up monitoring is not required where the discharge has been eliminated, or where the implemented BMP provides full retention of the 85th percentile, 24-hour rain event.

Determinations of compliance at the Tier 2 sites shall be made by the Executive Officer of the Regional Water Board or his designee. When a determination is made that a site or discharge is in compliance, the site will no longer be considered an active monitoring site pursuant to provision E.2.c.1).

3) *Corrective Actions*

Corrective actions may include structural or non-structural BMPs. All structural BMPs must be designed according to the requirements in provisions E.2.d. and E.2.e.

4) *Field and Laboratory Data Requirements*

The Department shall prepare, maintain, and implement a Quality Assurance Project Plan (QAPP) in accordance with the Surface Water Ambient Monitoring Program. All monitoring samples shall be collected and analyzed according to the Department's QAPP developed for the purpose of compliance with this Order. SWAMP Quality Assurance Program Plan (2008) is available at:

http://www.waterboards.ca.gov/water_issues/programs/swamp/tools.shtml

h. Maintenance Program Activities and Facilities Operations; 3) Highway Maintenance Activities;
b) Vegetation Control

- (1) A summary of the Department's chemical use. Report the quantity of chemicals used during the previous reporting period by name and type of chemical, by District, and by month.
- (2) An assessment of long-term trends in herbicide usage. Include a table presenting yearly District herbicide totals by chemical type;
- (3) A comparison of the statewide herbicide use with the Department's herbicide reduction goals;
- (4) **An analysis of the effectiveness of implementation of vegetation control BMPs.** Improvements to BMP implementation either being used or proposed for usage shall be discussed. If no improvements are proposed, explain why;
- (5) Justification for any increases in use of herbicides, pesticides, and fertilizers;
- (6) A report on the number and percentage of employees who apply pesticides and have been trained and licensed in the Department's Pesticide and Fertilizer Pollution Control Program policies; and
- (7) Training materials, if requested by the State Water Board.

c) Storm Water Drainage System Facilities Maintenance

- i) The Department shall inspect all urban¹¹ drainage inlets and catch basins a minimum of once per year and shall remove all waste and debris from drainage inlets and catch basins when waste and debris have accumulated to a depth of 50 percent of the inlet or catch basin capacity.
- ii) Waste and debris, including sweeper and vacuum truck waste, shall be managed and reported in accordance with all applicable laws and regulations, including the Cal. Code Regs. Title 27, Division 2, Subdivision 1.
- iii) The Department shall develop a **WASTE MANAGEMENT PLAN** that includes a comprehensive inventory of waste storage, transfer, and disposal sites; the source(s) of waste and the physical and chemical characterization of the waste retained at each site; estimated annual volumes of material and existing or planned waste management practices for each waste and facility type. Waste characterization need not be conducted on a site-by-site basis but may be evaluated programmatically based upon the highway environment and associated land uses contributing to the sites, climate, and ecoregion. The Waste Management Plan shall be submitted for State Water Board review and approval within one year of the effective date of this Order.

¹¹ For purposes of this requirement, the term "urban" shall mean located within an "urbanized area" as determined by the latest Decennial Census by the Bureau of the Census (Urbanized Area).

2. Storm Water Program Implementation Requirements

- 2) The training program shall cover:
 - a) Causes and effects of storm water pollution;
 - b) Regulatory requirements;
 - c) Best Management Practices;
 - d) Penalties for non-compliance with this Order; and
 - e) Lessons learned.
- 3) The Department shall provide a review and assessment of all training activities in the Annual Report.

I. Public Education and Outreach

The Department shall implement a Statewide Public Education Program and describe it in the SWMP. The Department shall continue to seek opportunities to participate in public outreach and education activities with other MS4 permittees.

- 1) The Statewide Public Education Program shall include the following elements:
 - a) Research: A plan for conducting research on public behavior that affects the quality of the Department's runoff. The information gathered will form the foundation for all the public education conducted.
 - b) Education: Education of the general public to modify behavior and communicate with commercial and industrial entities whose actions may add pollutants to the Department's storm water.
 - c) Mass Media Advertising: Continue the advertising campaign as a focal point of the public education strategy. The campaign should focus on the behaviors of concern and should be designed to motivate the public to change those behaviors. The public education campaign should be revised and updated according to the results of the research. The Department may cooperate with other organizations to implement the public education campaign.
- 2) A **PUBLIC EDUCATION PROGRAM PROGRESS REPORT** shall be submitted as part of the Annual Report.

m. Program Evaluation

- 1) The Department shall implement the program specified in the SWMP and any additional requirements contained in this Order.
- 2) *Field Activities* **SELF-AUDIT**
The Department will perform compliance evaluations for field activities including construction, highway maintenance, facility maintenance, and selected targeted program components. The results of the field compliance evaluations for each fiscal year will be provided in the Annual Report.

3) **OVERALL PROGRAM EFFECTIVENESS EVALUATION:**

Each year, the Department shall submit an **OVERALL PROGRAM EFFECTIVENESS EVALUATION** together with the Annual Report. The Department shall increase the scope of the evaluation each year in response to the environmental monitoring data it collects. The effectiveness evaluation shall be comparable to that outlined in CASQA's *Municipal Stormwater Program Effectiveness Assessment Guidance*¹² and shall emphasize assessment of BMPs specifically targeting primary pollutants of concern. The effectiveness evaluation shall include, but is not limited to, the following components:

- a) Assessment of program effectiveness in achieving permit requirements and measurable objectives.
- b) Assessment of program effectiveness in protecting and restoring water quality and beneficial uses.
- c) Identification of quantifiable effectiveness measurements for each BMP, including measurements that link BMP implementation with improvement of water quality and beneficial use conditions.
- d) Identification of how the Department will propose revisions to the SWMP to optimize BMP effectiveness when effectiveness assessments identify BMPs or programs that are ineffective or need improvement.

n. Measurable Objectives

The Department shall implement the program specified in the SWMP and any additional requirements contained in this Order. In the SWMP, the Department shall identify measurable objectives to meet the SWMP's goals, proposed activities and tasks to meet the objectives, and a time schedule for the proposed activities and tasks. In the Annual Report, the Department shall report on its progress in meeting the measurable objectives.

o. References

The Department shall provide references for all information, documents, and studies used in the development of the SWMP.

3. Annual Report

- a. The Department shall submit 13 copies of an **ANNUAL REPORT** to the State Water Board Executive Director by October 1 of each year. An electronic copy shall also be uploaded into SMARTS in the portable document format (PDF). The reporting period for the Annual Report shall be July 1 through June 30. The Annual Report shall contain all information and submittals required by this Order including, but not limited to:
 - 1) A District-by-District description of storm water pollution control activities conducted during the reporting period;
 - 2) A progress report on meeting the SWMP's measurable objectives;

¹² <https://www.casqa.org/store/products/tabid/154/p-7-effectiveness-assessment-guide.aspx>

- 3) An Overall Program Effectiveness Evaluation as described in section E.2.m.3);
- 4) Proposed revisions to the SWMP, including revisions to existing BMPs, along with corresponding justifications;
- 5) A report on post-construction BMP maintenance activities;
- 6) A list of non-approved BMPs that were implemented in each District during the reporting period including the type of BMP, reason for use, physical location, and description of any monitoring;
- 7) An evaluation of project planning and design activities conducted during the year;
- 8) A summary of non-compliance with this Order and the SWMP as specified in Section E.2.c.6)b). The summary shall include an assessment of the effectiveness of any Department enforcement and penalties, and as appropriate, proposed solutions to improve compliance;
- 9) An evaluation of the Monitoring Results Report, including a summary of the monitoring results;
- 10) Proposed revisions to the Department's Vegetation Control Program;
- 11) Proposals for monitoring and control of non-storm water discharges that are found to be sources of pollutants as described in Section B. of this Order;
- 12) District Workplans (See below); and
- 13) Measures implemented to meet region-specific requirements.

A partial summary of reporting requirements is contained in Attachment IX of this Order.

b. ***DISTRICT WORKPLANS***

The Department shall submit ***DISTRICT WORKPLANS*** (workplans) for each District by October 1 of each year, as part of the Annual Report. The workplans will be forwarded to the appropriate Regional Water Board Executive Officer for acceptance. Workplans are deemed accepted after 60 days after receipt by the Regional Water Board unless rejected in writing. District staff shall meet with Regional Water Board staff on an annual basis prior to submittal of the workplans to discuss alternatives and ensure that appropriate post construction controls are included in the project development process through review of the workplan and early consultation and coordination between District and Regional Water Board staff. Workplans shall conform with the requirements of applicable Regional Water Board Basin Plans and shall include, at a minimum:

- 1) A description of all activities and projects, including maintenance projects, to be undertaken by the Districts. For all projects with soil disturbing activities, this shall include a description of the construction and post construction controls to be implemented;
- 2) The area of new impervious surface and the percentage of new impervious surface to existing impervious surface for each project;
- 3) The area of disturbed soil associated with each project or activity;
- 4) A description of other permits needed from the Regional Water Boards for each project or activity;

4. TMDL Compliance Requirements

b. TMDL-Specific Permit Requirements

Within six months of the adoption date of this Order, the Department shall consult with each Regional Water Board, and the State Water Board to identify the WLAs, deliverables and actions to be implemented by the Department in meeting the TMDLs identified in Attachment IV. The Regional Water Boards have been directed to propose and submit, within one year of the adoption date of this Order, specific requirements for incorporation into Attachment IV through a reopener under provision E.11.c. The submission will include:

- 1) Proposed TMDL-specific permit requirements, including deliverables, actions, and compliance due dates consistent with the TMDLs,
- 2) An explanation of how the proposed TMDL-specific permit requirements, including deliverables, actions, and compliance due dates, are consistent with the assumptions and requirements of any applicable WLA and how these will achieve the goal of the TMDL, and
- 3) Where a BMP-based approach is proposed, an explanation of how the proposed BMPs will be sufficient to implement applicable WLAs.

The State Water Board will reopen this Order consistent with provision E.11.c to incorporate into Attachment IV, the Fact Sheet, and any other Permit provisions as necessary, TMDL-specific permit requirements. Once the TMDL-specific permit requirements are adopted, the Department shall comply with the incorporated requirements in accordance with the specified compliance due dates.

Compliance due dates that have already passed are enforceable as of the effective date of the approval of the TMDL-specific permit requirements. TMDL-specific compliance due dates that exceed the term of this Order may be included for reference, and will become enforceable in the event that the Order is administratively extended.

c. Status Review Report

The Department shall prepare a **TMDL STATUS REVIEW REPORT** to be submitted with each Annual Report. The TMDL Status Review Report shall include the following information for all TMDLs listed in Attachment IV.

- 1) **An analysis of the effectiveness of existing BMPs and activities in meeting existing TMDLs;**
- 2) A summary update of monitoring activities for each TMDL and any monitoring needed to demonstrate compliance with an approved TMDL;
- 3) A summary of measures implemented to comply with existing TMDLs;
- 4) A summary of measures and a time schedule to meet existing TMDLs;
- 5) An update of the Department Statewide TMDLs table;

Non-Department Projects and Activities

Non-Department projects and activities include construction projects or other activities conducted by a third party within the Department's ROW. The Department is responsible for runoff from all non-Department projects and activities in its rights-of-way unless a separate permit is issued to the other entity. At times, local municipalities or private developers may undertake construction projects or other activities within the Department's ROW. The Department may exercise control or oversight over these third party projects or activities through encroachment permits or other means. This Order sets project planning and design requirements for non-Department projects.

Management Activities for Non-Storm Water Discharges

Non-storm water discharges are dry weather flows that do not originate from precipitation events. Non-storm water discharges are illicit discharges and are prohibited by the federal regulations (40 C.F.R., § 122.26 (d)(2)(iv)(B)(1)) unless exempted or separately permitted. Procedures for prohibiting illicit discharges and illegal connections, and for responding to illegal dumping and spills are needed to prevent environmental damage and must be described in the SWMP.

Training and Public Education

Education is an important element of municipal storm water runoff management programs. U.S. EPA (2005) finds that "An informed and knowledgeable community is crucial to the success of a storm water management program since it helps ensure the following: Greater support for the program as the public gains a greater understanding of the reasons why it is necessary and important, [and] greater compliance with the program as the public becomes aware of the personal responsibilities expected of them and others in the community, including the individual actions they can take to protect or improve the quality of area waters."

U.S. EPA also states "The public education program should use a mix of appropriate local strategies to address the viewpoints and concerns of a variety of audiences and communities, including minority and disadvantaged communities, as well as children."

This Order requires the Department to implement a Training and Public Education program. The Training and Public Education program focuses on three audiences: Department employees, Department contractors, and the general public. The Department must implement programs for all three audiences. **The Training and Public Education program is considered a BMP and an analysis of its effectiveness is needed.**

Program Evaluation

This Order requires the Department to evaluate the effectiveness and adequacy of the storm water program on an annual basis. This includes both water quality monitoring and a self-audit of the program. The audit is intended to determine the effectiveness of the storm water and non-storm water programs through the evaluation of factors and program components such as:

1. Storm water and non-storm water discharges, including pollutant concentrations from locations representative of the Department's properties, facilities, and activities;
2. Maintenance activity control measures;
3. Facility pollution prevention plans;
4. Permanent control measures; and
5. Highway operation control measures.

In addition to water quality monitoring and the self-audit, the Department must perform an Overall Program Effectiveness Evaluation each year to determine the effectiveness of the program in achieving environmental and water quality objectives. The scope of the evaluation is expected to increase each year in response to the continuing collection of environmental monitoring data.

Reporting

Comprehensive reporting is needed to determine compliance with this Order and to track the effectiveness of the Department's storm water program over time. A summary of the reports required from the Department is presented in Attachment IX of the Order. The State Water Board and Regional Water Boards have the authority under various sections of the California Water Code to request additional information as needed.

The Department must track, assess and report on program implementation to ensure its effectiveness. In addition to the individual reports referenced above, the Department is required to submit an annual report to the State Water Board by October 01 of each year. The Annual Report must evaluate compliance with permit conditions, evaluate and assess the effectiveness of BMPs, summarize the results of the monitoring program, summarize the activities planned for the next reporting cycle, and, if necessary, propose changes to the SWMP.

Total Maximum Daily Load (TMDL)

Section 303(d) of the Clean Water Act requires States to identify waters ("impaired" water bodies) that do not meet water quality standards after applying certain required technology-based effluent limits. States are required to compile this information in a list and submit the list to the U.S. EPA for review and approval. This list is known as the Section 303(d) list of impaired waters.

As part of the listing process, States are required to prioritize waters/watersheds for future development of TMDLs. A TMDL is defined as the sum of the individual waste load allocations (WLAs) for point sources of pollution, plus the load allocations (LAs) for nonpoint sources of pollution, plus the contribution from background sources of pollution and a margin of safety. The State Water Board and Regional Water Boards have ongoing efforts to monitor and assess water quality, to prepare the Section 303(d) list, and to subsequently develop TMDLs.